



AMENDMENT NO. 3

Calendar No. _____

Purpose: To amend the Public Health Service Act to provide for medical supply reserves to strengthen the United States medical supply chain and ensure that Americans have access to needed medical products.

IN THE SENATE OF THE UNITED STATES—117th Cong., 2d Sess.

S. 3799

To prepare for, and respond to, existing viruses, emerging new threats, and pandemics.

Referred to the Committee on _____ and ordered to be printed

Ordered to lie on the table and to be printed

AMENDMENT intended to be proposed by _____

Viz:

1 At the appropriate place in title V, insert the fol-
2 lowing:

3 **SEC. ____ . PILOT PROGRAM ON ENSURING MEDICATION**
4 **SUPPLY STABILITY.**

5 Part D of the Public Health Service Act (42 U.S.C.
6 254b et seq.) is amended by adding at the end the fol-
7 lowing new subpart:

8 **“Subpart XIII—Ensuring Medication Supply Stability**
9 **“SEC. 340J. ENSURING MEDICATION SUPPLY STABILITY.**

10 “(a) AWARD OF CONTRACTS.—Beginning not later
11 than 9 months after the date of enactment of this subpart,

1 the Secretary, acting through the Assistant Secretary for
2 Preparedness and Response, shall award contracts to eligi-
3 ble entities to develop, build, or increase capacity and ca-
4 pability to acquire, maintain, manage, and distribute, as
5 appropriate, a reserve supply of medical products that con-
6 sists of a balance of—

7 “(1) generic drugs of significant importance to
8 respond to public health emergencies; and

9 “(2) personal protective equipment of signifi-
10 cant importance to respond to public health emer-
11 gencies.

12 “(b) SELECTION OF MEDICAL PRODUCTS.—

13 “(1) IN GENERAL.—The Secretary shall —

14 “(A) maintain an up-to-date list of medical
15 products eligible for reserve pursuant to sub-
16 section (a); and

17 “(B) make such list publicly available.

18 “(2) CHOICE OF ELIGIBLE ENTITIES.—A con-
19 tract awarded to an eligible entity under this section
20 need not require the inclusion of all eligible medical
21 products listed pursuant to paragraph (1) in such
22 reserve supply of medical products.

23 “(c) SUFFICIENT MEDICAL SUPPLY RESERVE.—An
24 eligible entity shall acquire, maintain, and manage, for
25 purposes of distribution and commercial sale, an appro-

1 p-riate quantity of medical products listed pursuant to sub-
2 section (b)(1), as determined appropriate by the Secretary
3 to increase the reserve supply of eligible medical products,
4 including for purposes of responding to a public health
5 emergency response.

6 “(d) DURATION.—A contract awarded under this sec-
7 tion shall be for a term of no more than 3 years.

8 “(e) PERFORMANCE REQUIREMENTS FOR ELIGIBLE
9 ENTITIES.—

10 “(1) IN GENERAL.—With respect to eligible en-
11 tities awarded a contract under this section, the Sec-
12 retary shall require certain milestone or performance
13 requirements, including—

14 “(A) that collectively, such eligible entities
15 will, not later than 6 months following the date
16 set in such contracts, develop, build, or other-
17 wise increase capacity to provide for the acqui-
18 sition, maintenance, and management of eligible
19 medical products, and maintain thereafter a 6-
20 month supply of such drugs; and

21 “(B) that such 6-month supply required
22 under subparagraph (A) be in addition to the
23 average levels of inventory held by eligible enti-
24 ties over the previous year for the respective
25 drugs.

1 “(2) INVENTORY MANAGEMENT.—Each eligible
2 entity with a contract under this section for a re-
3 serve supply of eligible medical products shall man-
4 age and maintain inventory to ensure that such re-
5 serve supply of medical products are efficiently cy-
6 cled to the commercial market.

7 “(3) ANNUAL AUDITS.—Not more than annu-
8 ally, the Secretary may request a physical audit
9 count of the inventories of all eligible entities with
10 a contract under this section to validate that each
11 such entity is maintaining the appropriate amount of
12 medical product reserve inventory.

13 “(4) REPORTING.—Each eligible entity with a
14 contract under this section shall submit reports at
15 such time and in such manner as the Secretary may
16 require regarding—

17 “(A) current inventory levels of reserve
18 medical products;

19 “(B) indicators of current inventory levels
20 of reserve medical products relative to accept-
21 able minimums; and

22 “(C) such other matters as the Secretary
23 determines appropriate.

24 “(f) CONTRACT TERMS.—

1 “(1) IN GENERAL.—Subject to paragraph (2), a
2 contract for a reserve supply of eligible medical
3 products under this section shall (or, as specified
4 below, may) include the following terms:

5 “(A) PAYMENT CONDITIONED ON ADE-
6 QUACY.—The contract shall provide that, except
7 as provided in subparagraph (B), no payment
8 under the contract shall be made until the enti-
9 ty demonstrates to the Secretary that the entity
10 has acquired sufficient eligible medical products
11 for purposes of maintaining a reserve amount
12 of such portion of the total quantity of eligible
13 medical products to be held in reserve under the
14 contract as the Secretary determines to be ac-
15 ceptable for payment.

16 “(B) ADVANCE PAYMENTS.—

17 “(i) IN GENERAL.—A contract under
18 this section may provide that, if the Sec-
19 retary determines that an advance pay-
20 ment, partial payment for significant mile-
21 stones, or payment to increase capacity is
22 necessary to ensure success of the terms of
23 the contract, the Secretary shall pay, in
24 advance demonstrated acquisition and
25 maintenance of reserve capacity, an

1 amount not to exceed 70 percent of the
2 total contract amount to be paid to the eli-
3 gible entity by the Secretary pursuant to
4 the contract over the full period of the con-
5 tract. The contract may also provide for an
6 additional advance payments of 5 percent
7 each for meeting the milestones specified
8 in such contract, except that such pay-
9 ments shall not exceed 90 percent of the
10 total contract amount. If the specified
11 milestones are reached, the advanced pay-
12 ments of 5 percent shall not be required to
13 be repaid.

14 “(ii) COST OF CAPITAL.—A contract
15 under this section may provide for pay-
16 ments to compensate the contracting eligi-
17 ble entity for additional capital require-
18 ments related to the additional inventory
19 to be maintained.

20 “(iii) TIMING.—The Secretary shall,
21 to the extent practicable, make any deter-
22 mination under clause (i) to make an ad-
23 vance payment at the same time as the
24 issuance of a solicitation.

1 “(iv) REPAYMENT.—If the Secretary
2 makes an advance payment pursuant to
3 clause (i), the contract shall provide that
4 such advance payment is required to be re-
5 paid if there is a failure to perform by the
6 eligible entity under the contract.

7 “(v) CONTRACT DURATION.—The con-
8 tract shall be for a period not to exceed 3
9 years, except that, in first awarding the
10 contract, the Secretary may provide for a
11 longer duration, not to exceed 5 years, if
12 the Secretary determines that complexities
13 or other difficulties in performance under
14 the contract justify such a period.

15 “(vi) STORAGE BY ELIGIBLE ENTI-
16 TY.—The contract may provide that the el-
17 igible entity will provide storage for eligible
18 medical products delivered to the owner-
19 ship of private or commercial purchasers,
20 for such period and under such terms and
21 conditions as the Secretary may specify.

22 “(vii) SALES RIGHTS.—The contract
23 shall provide that the eligible entity shall
24 enter into contracts with private or com-
25 mercial purchasers to purchase the addi-

1 tional quantities of such eligible medical
2 products.

3 “(2) RIGHTS OF ELIGIBLE ENTITIES.—Nothing
4 in this section shall be construed as affecting the
5 rights of eligible entities under provisions of statute
6 or regulation, including the Federal Acquisition Reg-
7 ulation) relating to the termination of contracts for
8 the convenience of the Federal Government.

9 “(g) CONGRESSIONAL OVERSIGHT.—

10 “(1) INDEPENDENT EVALUATION AND RE-
11 PORT.—Not later than 1 year after the date of en-
12 actment of this subpart and annually thereafter, the
13 Comptroller General of the United States shall con-
14 duct an independent evaluation, and submit to the
15 appropriate congressional committees a report, con-
16 cerning the program under this section.

17 “(2) CONTENTS OF REPORT.—The report under
18 paragraph (1) shall review, assess, and provide rec-
19 ommendations, as appropriate, on the following:

20 “(A) The evaluation of the performance of
21 entities under this section as measured against
22 established milestones of a medical supply re-
23 serve utilizing a model that cycles inventory to
24 private or commercial entities.

1 this section directly from the medical prod-
2 uct manufacturer.

3 “(B) NOT AN AGENCY.—An eligible entity
4 that enters into a contract under this section
5 shall not be deemed to be a Federal agency for
6 any purpose, including for any purpose under
7 title 5, United States Code.

8 “(2) GENERIC DRUG.—The term ‘generic drug’
9 means a drug (as defined in section 201 of the Fed-
10 eral Food, Drug, and Cosmetic Act) that is approved
11 pursuant to section 505(j) of such Act.

12 “(3) PERSONAL PROTECTIVE EQUIPMENT.—
13 The term ‘personal protective equipment’ means any
14 device (as defined in section 201(h) of the Federal
15 Food, Drug, and Cosmetic Act) that is a face mask,
16 filtering facepiece respirator, face shield, surgical
17 mask, gown, other apparel, or glove that is intended
18 for a medical purpose.

19 “(i) AUTHORIZATION OF APPROPRIATIONS.—To
20 carry out this section, there is authorized to be appro-
21 priated \$150,000,000 for each of fiscal years 2023
22 through 2025, to remain available until expended.

23 “(j) SUNSET .—The authority to award contracts
24 under this section shall cease to be effective after 2027.”.