

AMENDMENT NO. _____ Calendar No. _____

Purpose: In the nature of a substitute.

IN THE SENATE OF THE UNITED STATES—118th Cong., 1st Sess.

S. 1067

To amend the Federal Food, Drug, and Cosmetic Act with respect to citizen petitions.

Referred to the Committee on _____ and ordered to be printed

Ordered to lie on the table and to be printed

AMENDMENT IN THE NATURE OF A SUBSTITUTE intended to be proposed by _____

Viz:

1 Strike all after the enacting clause and insert the fol-
2 lowing:

3 **SECTION 1. SHORT TITLE.**

4 This Act may be cited as the “Ensuring Timely Ac-
5 cess to Generics Act of 2023”.

6 **SEC. 2. ENSURING TIMELY ACCESS TO GENERICS.**

7 Section 505(q) of the Federal Food, Drug, and Cos-
8 metic Act (21 U.S.C. 355(q)) is amended—

9 (1) in paragraph (1)—

10 (A) in subparagraph (A)(i), by inserting “,
11 10.31,” after “10.30”;

12 (B) in subparagraph (E)—

1 (i) by striking “application and” and
2 inserting “application or”;

3 (ii) by striking “If the Secretary” and
4 inserting the following:

5 “(i) IN GENERAL.—If the Secretary”;

6 and

7 (iii) by striking the second sentence
8 and inserting the following:

9 “(ii) PRIMARY PURPOSE OF DELAY-
10 ING.—

11 “(I) IN GENERAL.—In deter-
12 mining whether a petition was sub-
13 mitted with the primary purpose of
14 delaying an application, the Secretary
15 may consider the following factors:

16 “(aa) Whether the petition
17 was submitted in accordance with
18 paragraph (2)(B), based on when
19 the petitioner knew the relevant
20 information relied upon to form
21 the basis of such petition.

22 “(bb) When the petition was
23 submitted in relation to when the
24 petitioner reasonably should have
25 known the relevant information

1 relied upon to form the basis of
2 such petition.

3 “(cc) Whether the petitioner
4 has submitted multiple or serial
5 petitions or supplements to peti-
6 tions raising issues that reason-
7 ably could have been known to
8 the petitioner at the time of sub-
9 mission of the earlier petition or
10 petitions.

11 “(dd) Whether the petition
12 was submitted close in time to a
13 known, first date upon which an
14 application under subsection
15 (b)(2) or (j) of this section or
16 section 351(k) of the Public
17 Health Service Act could be ap-
18 proved.

19 “(ee) Whether the petition
20 was submitted without relevant
21 data or information in support of
22 the scientific positions forming
23 the basis of such petition.

24 “(ff) Whether the petition
25 raises the same or substantially

1 similar issues as a prior petition
2 to which the Secretary has re-
3 sponded substantively already, in-
4 cluding if the subsequent submis-
5 sion follows such response from
6 the Secretary closely in time.

7 “(gg) Whether the petition
8 requests changing the applicable
9 standards that other applicants
10 are required to meet, including
11 requesting testing, data, or label-
12 ing standards that are more on-
13 erous or rigorous than the stand-
14 ards the Secretary has deter-
15 mined to be applicable to the list-
16 ed drug, reference product, or pe-
17 titioner’s version of the same
18 drug.

19 “(hh) The petitioner’s
20 record of submitting petitions to
21 the Food and Drug Administra-
22 tion that have been determined
23 by the Secretary to have been
24 submitted with the primary pur-
25 pose of delay.

1 “(ii) Other relevant and ap-
2 propriate factors, which the Sec-
3 retary shall describe in guidance.

4 “(II) GUIDANCE.—The Secretary
5 may issue or update guidance, as ap-
6 propriate, to describe factors the Sec-
7 retary considers in accordance with
8 subclause (I).”;

9 (C) by striking subparagraph (F);

10 (D) by redesignating subparagraphs (G)
11 through (I) as subparagraphs (F) through (H),
12 respectively; and

13 (E) in subparagraph (H), as so redesign-
14 ated, by striking “submission of this petition”
15 and inserting “submission of this document”;

16 (2) in paragraph (2)—

17 (A) by redesignating subparagraphs (A)
18 through (C) as subparagraphs (C) through (E),
19 respectively;

20 (B) by inserting before subparagraph (C),
21 as so redesignated, the following:

22 “(A) IN GENERAL.—A person shall submit
23 a petition to the Secretary under paragraph (1)
24 before filing a civil action in which the person
25 seeks to set aside, delay, rescind, withdraw, or

1 prevent submission, review, or approval of an
2 application submitted under subsection (b)(2)
3 or (j) of this section or section 351(k) of the
4 Public Health Service Act. Such petition and
5 any supplement to such a petition shall describe
6 all information and arguments that form the
7 basis of the relief requested in any civil action
8 described in the previous sentence.

9 “(B) **TIMELY SUBMISSION OF CITIZEN PE-**
10 **TITION.**—A petition and any supplement to a
11 petition shall be submitted within 180 days
12 after the person knew the information that
13 forms the basis of the request made in the peti-
14 tion or supplement.”;

15 (C) in subparagraph (C), as so redesign-
16 nated—

17 (i) in the heading, by striking “WITH-
18 IN 150 DAYS”;

19 (ii) in clause (i), by striking “during
20 the 150-day period referred to in para-
21 graph (1)(F),”; and

22 (iii) by amending clause (ii) to read as
23 follows:

24 “(ii) on or after the date that is 151
25 days after the date of submission of the

1 petition, the Secretary approves or has ap-
2 proved the application that is the subject
3 of the petition without having made such a
4 final decision.”;

5 (D) by amending subparagraph (D), as so
6 redesignated, to read as follows:

7 “(D) DISMISSAL OF CERTAIN CIVIL AC-
8 TIONS.—

9 “(i) PETITION.—If a person files a
10 civil action against the Secretary in which
11 a person seeks to set aside, delay, rescind,
12 withdraw, or prevent submission, review, or
13 approval of an application submitted under
14 subsection (b)(2) or (j) of this section or
15 section 351(k) of the Public Health Service
16 Act without complying with the require-
17 ments of subparagraph (A), the court shall
18 dismiss without prejudice the action for
19 failure to exhaust administrative remedies.

20 “(ii) TIMELINESS.—If a person files a
21 civil action against the Secretary in which
22 a person seeks to set aside, delay, rescind,
23 withdraw, or prevent submission, review, or
24 approval of an application submitted under
25 subsection (b)(2) or (j) of this section or

1 section 351(k) of the Public Health Service
2 Act without complying with the require-
3 ments of subparagraph (B), the court shall
4 dismiss with prejudice the action for fail-
5 ure to timely file a petition.

6 “(iii) FINAL RESPONSE.—If a civil ac-
7 tion is filed against the Secretary with re-
8 spect to any issue raised in a petition time-
9 ly filed under paragraph (1) in which the
10 petitioner requests that the Secretary take
11 any form of action that could, if taken, set
12 aside, delay, rescind, withdraw, or prevent
13 submission, review, or approval of an appli-
14 cation submitted under subsection (b)(2)
15 or (j) of this section or section 351(k) of
16 the Public Health Service Act before the
17 Secretary has taken final agency action on
18 the petition within the meaning of sub-
19 paragraph (C), the court shall dismiss
20 without prejudice the action for failure to
21 exhaust administrative remedies.”; and

22 (E) in clause (iii) of subparagraph (E), as
23 so redesignated, by striking “as defined under
24 subparagraph (2)(A)” and inserting “within the
25 meaning of subparagraph (C)”;

1 (3) in paragraph (4)—

2 (A) by striking “EXCEPTIONS” in the
3 paragraph heading and all that follows through
4 “This subsection does” and inserting “EXCEP-
5 TIONS.—This subsection does”;

6 (B) by striking subparagraph (B); and

7 (C) by redesignating clauses (i) and (ii) as
8 subparagraphs (A) and (B), respectively, and
9 adjusting the margins accordingly.